# BALANCE SHEET GOVERNMENTAL FUNDS

**September 30, 2004** 

(in thousands)

|   |    | General<br>Fund | Go | Other<br>overnmental<br>Funds |    | Total<br>Governmental<br>Funds |
|---|----|-----------------|----|-------------------------------|----|--------------------------------|
| ASSETS:                                       |    |                 |    |                               |    |                                |
| Cash and cash equivalents                     | \$ | 29,624          | \$ | 386,650                       | \$ | 416,274                        |
| Investments                                   |    | 26,919          |    | 533,073                       |    | 559,992                        |
| Receivables, net                              |    | 4,811           |    | 33,145                        |    | 37,956                         |
| Delinquent taxes receivable                   |    | 20,243          |    | 7,385                         |    | 27,628                         |
| Allowance for uncollected delinquent taxes    |    | (20,243)        |    | (7,385)                       |    | (27,628)                       |
| Due from other funds                          |    | 151,997         |    | 9,879                         |    | 161,876                        |
| Due from other governments                    |    | 57,517          |    | 213,908                       |    | 271,425                        |
| Mortgages and loans receivable, net           |    |                 |    | 315,927                       |    | 315,927                        |
| Inventories                                   |    | 18,341          |    | 790                           |    | 19,131                         |
| Other assets                                  |    | •               |    | 26,289                        |    | 26,289                         |
| Total assets                                  | \$ | 289,209         | \$ | 1,519,661                     | \$ | 1,808,870                      |
| LIABILITIES AND FUND BALANCES:                |    |                 |    |                               |    |                                |
| Liabilities:                                  | Ф  | 02.006          | Ф  | 00.424                        | ф  | 100.520                        |
| Accounts payable and accrued liabilities      | \$ | 82,086          | \$ | 98,434                        | \$ | 180,520                        |
| Retainage payable                             |    | 0.744           |    | 19,070                        |    | 19,070                         |
| Due to other funds                            |    | 3,711           |    | 86,738                        |    | 90,449                         |
| Due to other governments                      |    | 18,755          |    | 8,435                         |    | 27,190                         |
| Unearned revenue                              |    | 278             |    | 42,816                        |    | 43,094                         |
| Assets held in trust                          |    |                 |    | 359,100                       |    | 359,100                        |
| Total liabilities                             |    | 104,830         |    | 614,593                       |    | 719,423                        |
| Fund balances:                                |    |                 |    |                               |    |                                |
| Reserved for encumbrances                     |    | 22,656          |    | 254,570                       |    | 277,226                        |
| Reserved for inventories                      |    | 18,341          |    | 790                           |    | 19,131                         |
| Reserved for due from other governments       |    | 3,020           |    | 1,009                         |    | 4,029                          |
| Reserved for mortgages receivable             |    |                 |    | 189,404                       |    | 189,404                        |
| Reserved for debt service                     |    |                 |    | 56,409                        |    | 56,409                         |
| Reserved for permanent endowments             |    |                 |    | 3,260                         |    | 3,260                          |
| Reserved for environmentally endangered lands |    | 66,015          |    |                               |    | 66,015                         |
| Reserved for stormwater utility               |    | 7,781           |    |                               |    | 7,781                          |
| Unreserved, reported in major funds           |    | 66,566          |    |                               |    | 66,566                         |
| Unreserved, reported in nonmajor:             |    |                 |    |                               |    |                                |
| Special revenue funds                         |    |                 |    | 277,892                       |    | 277,892                        |
| Capital project funds                         |    |                 |    | 121,599                       |    | 121,599                        |
| Permanent funds                               |    |                 |    | 135                           |    | 135                            |
| Total fund balances                           |    | 184,379         |    | 905,068                       |    | 1,089,447                      |
| Total liabilities and fund balances           | \$ | 289,209         | \$ | 1,519,661                     | \$ | 1,808,870                      |

The notes to the financial statements are an integral part of this statement.

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

# September 30, 2004

(in thousands)

| (iii tiiousailus  | )                                   |                 |
|---|-------------------------------------|-----------------|
| al fund balances-governmental funds   |                                     | \$<br>1,089,447 |
| unts reported for governmental activities in the statement of net assets are  | e different because:                |                 |
| Capital assets used in governmental activities are not financial resource   | es and, therefore, are not reported |                 |
| in the funds. These assets consist of:  |                                     |                 |
| Land  | \$ 522,254                          |                 |
| Buildings and building improvements   | 1,749,291                           |                 |
| Machinery and equipment   | 292,625                             |                 |
| Infrastructure  | 2,082,500                           |                 |
| Construction in progress  | 532,382                             |                 |
| Accumulated depreciation  | (2,069,528)                         |                 |
| Total capital assets  |                                     | 3,109,524       |
| The Internal Service Fund is used to charge the cost of self-insurance to   | o individual funds.                 |                 |
| The assets and liabilities (including \$173,715 of estimated claims paya  |                                     |                 |
| Fund are included in the governmental activities section of the Stateme   |                                     | (114,355)       |
| The Statement of Net Assets includes an adjustment to reflect an alloca<br>business-type activities. This adjustment increases the Internal Balance |                                     | 34,942          |
| Some liabilities are not due and payable in the current period and there statements. Those liabilities consist of:                                  | fore are not reported in the fund   |                 |
| Bonds, loans, and notes payable   | \$ (1,567,796)                      |                 |
| Lease agreements  | (11,888)                            |                 |
| Accrued interest payable  | (36,753)                            |                 |
| Compensated absences  | (292,220)                           |                 |
| Accrued post-retirement health insurance benefits   | (4,343)                             |                 |
| Arbitrage rebate liability  | (52)                                |                 |
| Due to Housing Finance Authority  | (2,000)                             |                 |
| Other liabilities   | (16,942)                            |                 |
| Total long-term liabilities   |                                     | (1,931,994)     |
| The Statement of Net Assets includes certain assets that are not available  | ble to pay for the current period's |                 |
| expenditures, but the fund statements exclude those assets.   | to the current periods              |                 |
| Accounts receivable for revenues "not available   | e"                                  | 37,490          |
| Bond issuance costs are treated as expenditures in the governmental fu  | nds, but are deferred to future     |                 |
| periods in the Statement of Net Assets (amortized over the life of the b  |                                     | 6,331           |
|   |                                     |                 |

The notes to the financial statements are an integral part of this statement.

2,231,385

Net assets of governmental activities

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

## FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2004

(in thousands)

|  |          | General<br>Fund | G  | Other<br>overnmental<br>Funds | G  | Total<br>overnmental<br>Funds |
|--|----------|-----------------|----|-------------------------------|----|-------------------------------|
| Revenues:                                    |          |                 |    |                               |    |                               |
| Taxes  | \$       | 1,073,792       | \$ | 692,323                       | \$ | 1,766,115                     |
| Special tax assessments                      |          |                 |    | 50,708                        |    | 50,708                        |
| Licenses and permits                         |          | 86,043          |    | 4,830                         |    | 90,873                        |
| Intergovernmental revenues                   |          | 199,985         |    | 616,572                       |    | 816,557                       |
| Charges for services                         |          | 183,991         |    | 86,497                        |    | 270,488                       |
| Fines and forfeitures                        |          | 29,578          |    | 22,357                        |    | 51,935                        |
| Investment income                            |          | 4,081           |    | 23,610                        |    | 27,691                        |
| Other  |          | 46,468          |    | 165,081                       |    | 211,549                       |
| Total revenues                               |          | 1,623,938       |    | 1,661,978                     |    | 3,285,916                     |
| <b>Expenditures:</b>                         | •        |                 |    |                               |    |                               |
| Current:                                     |          |                 |    |                               |    |                               |
| Policy formulation and general government    |          | 307,699         |    | 101,560                       |    | 409,259                       |
| Protection of people and property            |          | 720,652         |    | 293,782                       |    | 1,014,434                     |
| Physical environment                         |          | 59,855          |    | 74,810                        |    | 134,665                       |
| Transportation                               |          | 26,146          |    | 165,908                       |    | 192,054                       |
| Health                                       |          | 33,583          |    | 17,865                        |    | 51,448                        |
| Human services                               |          |                 |    | 254,157                       |    | 254,157                       |
| Socio-economic environment                   |          | 11,674          |    | 346,586                       |    | 358,260                       |
| Culture and recreation                       |          | 84,894          |    | 145,028                       |    | 229,922                       |
| Debt service:                                |          |                 |    |                               |    |                               |
| Principal retirement                         |          |                 |    | 74,870                        |    | 74,870                        |
| Interest                                     |          |                 |    | 50,867                        |    | 50,867                        |
| Other  |          |                 |    | 439                           |    | 439                           |
| Capital outlay                               |          | 14,043          |    | 266,492                       |    | 280,535                       |
| Total expenditures                           |          | 1,258,546       |    | 1,792,364                     |    | 3,050,910                     |
| Excess (deficiency) of revenues              | <u>-</u> |                 |    |                               |    |                               |
| over expenditures                            |          | 365,392         |    | (130,386)                     |    | 235,006                       |
| Other financing sources (uses):              |          |                 |    |                               |    |                               |
| Long-term debt issued                        |          |                 |    | 131,080                       |    | 131,080                       |
| Premium (discount) on long-term debt         |          |                 |    | 2,200                         |    | 2,200                         |
| Capital leases                               |          |                 |    | 11,888                        |    | 11,888                        |
| Transfers in                                 |          | 46,619          |    | 244,658                       |    | 291,277                       |
| Transfers out                                |          | (423,440)       |    | (257,532)                     |    | (680,972)                     |
| Total other financing sources (uses)         |          | (376,821)       |    | 132,294                       |    | (244,527)                     |
| Net change in fund balances                  |          | (11,429)        |    | 1,908                         |    | (9,521)                       |
| Fund balancesbeginning                       |          | 194,980         |    | 903,160                       |    | 1,098,140                     |
| Increase (decrease) in reserve for inventory |          | 828             |    | •                             |    | 828                           |
| Fund balancesending                          | \$       | 184,379         | \$ | 905,068                       | \$ | 1,089,447                     |

The notes to the financial statements are an integral part of this statement.

#### RECONCILIATION OF THE CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2004

(in thousands)

| Net change in fund balances - total governmental funds   | \$<br>(9,521) |
|--|---------------|
| Amounts reported for governmental activities in the statement of activities are different because: |               |

Capital outlays are reported as expenditures in governmental funds. However, in the statement of

activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

| Capital outlay                                     | \$<br>280,535 |         |
|--|---------------|---------|
| Depreciation expense                               | (121,905)     |         |
| Excess of capital outlay over depreciation expense |               | 158,630 |

5,000

37,490

The issuance of long-term debt provides a source of current financial resources to governmental funds. However, issuing debt increases long-term liabilities in the statement of net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, but these amounts are deferred and amortized in the statement of activities. In the current year, these amounts consist of:

| Bonds and notes issued, including premium of \$2,200 | \$ (133,280) |
|--|--------------|
| Capital lease agreements                             | (11,888)     |
| Bond issuance costs paid during the current year     | 1,836        |
| Amortization/reduction of bond premium               | 831          |
| Amortization/reduction of bond issuance costs        | (257)        |
| Total bond proceeds and related transactions         | (142,758)    |

The repayment of long-term debt is reported as a use of financial resources in governmental funds, but reduces long-term liabilities in the statement of net assets. In the current year, these amounts consist of:

| Bond, loans and notes principal retirement | 74.870 |
|--|--------|
|  |        |

The repayment of an amount due to the Housing Finance Authority is reported as an expense in the fund statements, but reduces the Due to Component Units in the Statement of Net Assets.

Some revenues in the statement of activities do not provide current financial resources and are not

reported as revenues in the funds.

Some revenues reported in the fund statements are revenues of prior periods and are not reported as revenues in the statement of activities. (35,461)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

| Interest accreted on capital appreciation debt | \$ (24,403) |
|--|-------------|
| Increase in compensated absences               | (24,339)    |
| Net increase in inventories                    | 828         |
| Net decrease in other long-term liabilities    | 584         |
| Total additional expenditures                  | (47,330)    |

(continued)

# RECONCILIATION OF THE CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2004

(in thousands)

Interest expense in the statement of activities includes additional accrued interest calculated for bonds and notes payable. The fund statements report payments of interest expense related to prior periods, which has been eliminated in the statement of activities.

| Additional accrued interest expense \$ (25,310   | )  |          |
|--|----|----------|
| Interest expense, prior period 22,440  | _  |          |
|  | \$ | (2,870)  |
| The Internal Service Fund is used by management to charge the costs of self-insurance to individual funds. The change in net assets of the fund was reported with the governmental activities in the statement | nt |          |
| of activities.   |    | (19,009) |
| The amount of the Internal Service Fund's loss on transactions with business-type activities was eliminated from the governmental activities in the Statement of Activities.                                   |    | 11,243   |
| č  |    | , -      |
| Loss on the sale or disposal of capital assets is reported in the Statement of Activities, but is not reported in the fund financial statements.   |    | (5,805)  |
| Proceeds on the sale of capital assets are reported in the fund statements, but not reported in the Statement of Activities.   | nt | (1,092)  |
| Change in net assets of governmental activities  | \$ | 23,387   |

The notes to the financial statements are an integral part of these statements.